

These Papers have been prepared

By

individual members/experts

for

discussion in the NAC and do not, in all cases,

reflect settled conclusions of the NAC

National Rural Employment
Guarantee Act (NREGA)
NAC Review on Jan 25, 2007

Ministry of Rural Development
Krishi Bhawan
New Delhi

National Overview

Deliverables

Status

Providing Employment upon demand

Employment demanded
1.50 cr households

Employment Provided
1.48 cr Households

4834 lakh person days

1/3rd to be women

38%:women

24% of the work force SCs
39 % of the work force STs

Creating durable assets

Works taken up

5.4 Lakhs

Works completed

1.97 lakh

Works in progress

3.43 lakh

•Water conservation **Micro irrigation**

2.08 lakh

•Drought proofing

0.50 lakh

•Land Development

0.08 lakh

•Flood control

1.21 lakh

•Rural Connectivity:

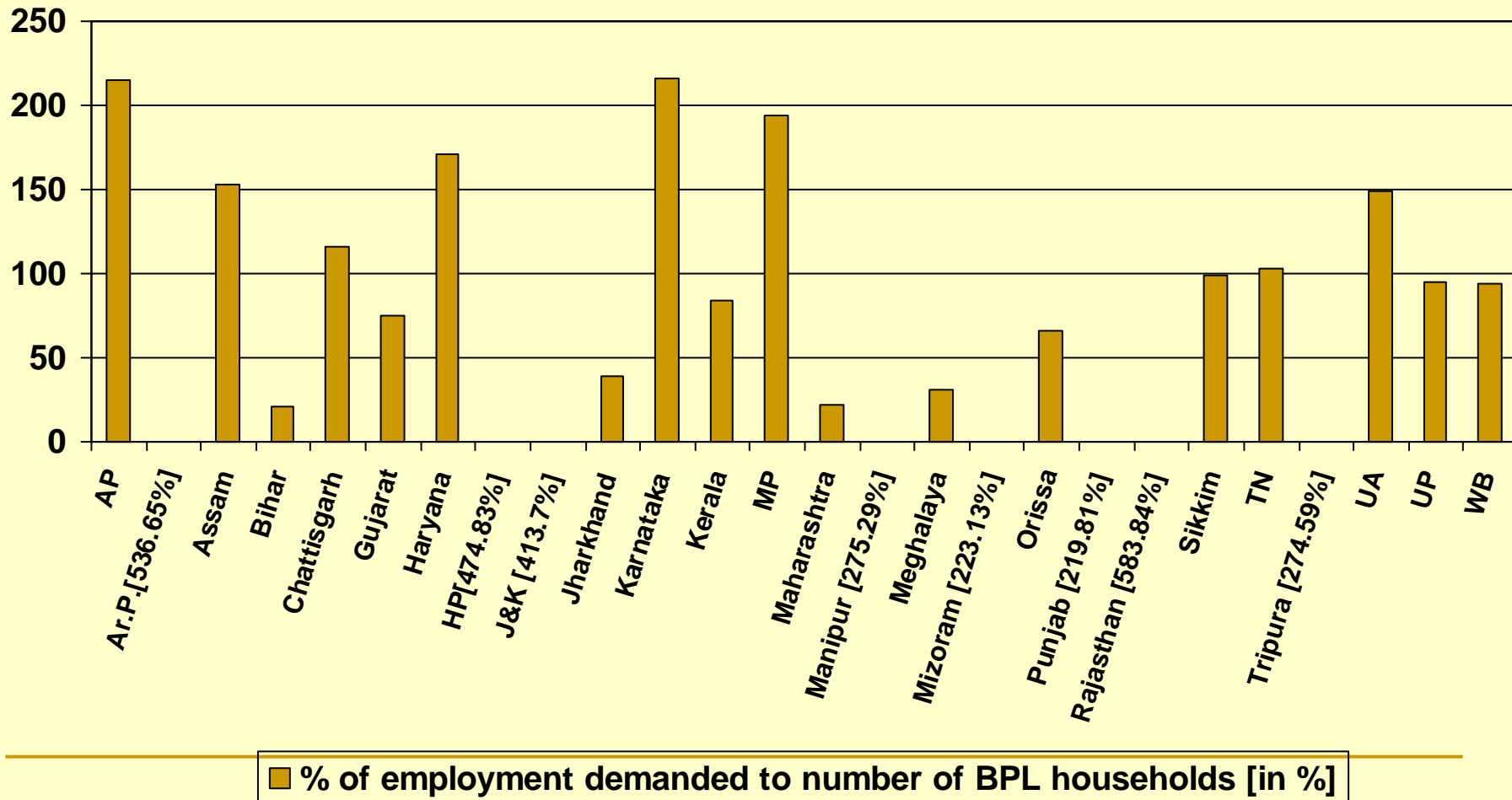
0.50 lakh

•Irrigation Facility on SC/ST lands :

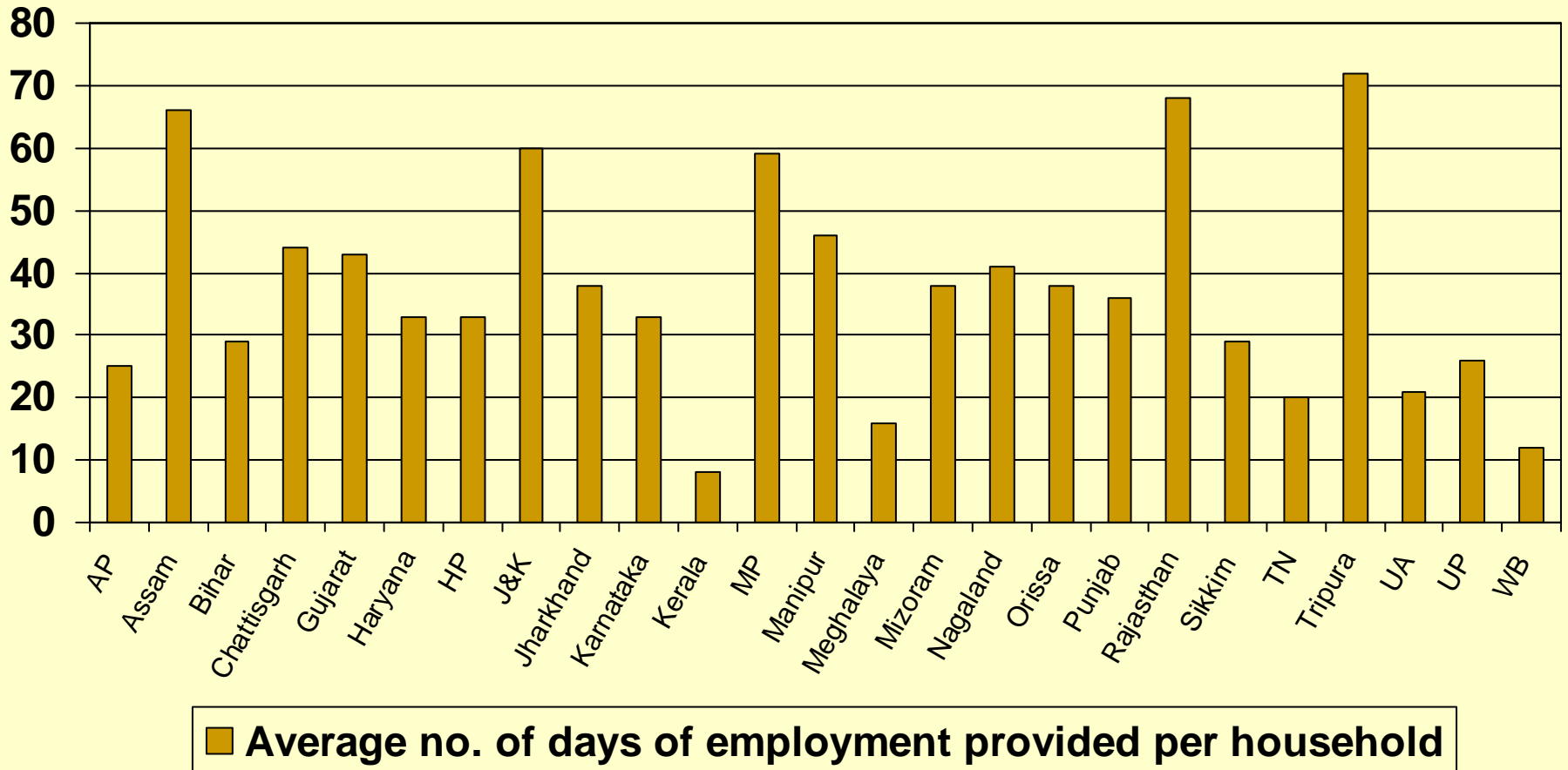
STATUS OF IMPLEMENTATION OF NREGA

S.No.	State	Districts	Rural households	Estimated Rural BPL Families	Job Cards Issued	Households seeking employment	Households provided employment
1	ANDHRA PRADESH	13	6715598	742074	4840688	1598382	1598382
2	ARUNACHAL	1	7878	3154	16926	16926	16926
3	ASSAM	7	817286	327241	743279	500433	446981
4	BIHAR	23	7755942	3435882	2902119	733513	733028
5	CHATTISGARH	11	2023402	749873	1809969	871525	864017
6	GUJARAT	6	1388048	182806	621411	137092	137092
7	HARYANA	2	257304	21279	91497	36283	36283
8	HIMACHAL PRADESH	2	150715	11967	93342	56823	52632
9	JAMMU AND KASHMIR	3	240978	9567	162196	39579	16079
10	JHARKHAND	20	3395640	1504269	1914800	581689	578343
11	KARNATAKA	5	1282966	222979	762778	480935	464876
12	KERALA	2	616309	57810	182961	48674	37060
13	MADHYA PRADESH	18	3550273	1315731	4317363	2548617	2511573
14	MAHARASHTRA	12	3713013	880727	2467037	191272	191272
15	MANIPUR	1	16149	6466	17880	17800	17880
16	MEGHALAYA	2	101657	40703	39658	12644	12642
17	MIZORAM	2	21661	8673	19388	19352	6462
18	NAGALAND	1	31939	12788	27800	27800	27800
19	ORISSA	19	3836278	1841797	2443163	1220134	1206942
20	PUNJAB	1	221815	14107	37326	31008	30868
21	RAJASTHAN	6	1294087	177808	1506977	1038109	1038109
22	SIKKIM	1	10649	4264	5973	4211	4111
23	TAMIL NADU	6	2067689	424910	1049357	436342	432003
24	TRIPURA	1	57788	23138	72481	63534	63534
25	UTTAR PRADESH	22	7162466	2236122	3731054	2132795	2067150
26	UTTRANCHAL	3	206059	64332	194559	96003	95837
27	WEST BENGAL	10	7064480	2250037	4669353	2116973	1986368
Total		200	54008069	16570504	34741335	15058448	14674250

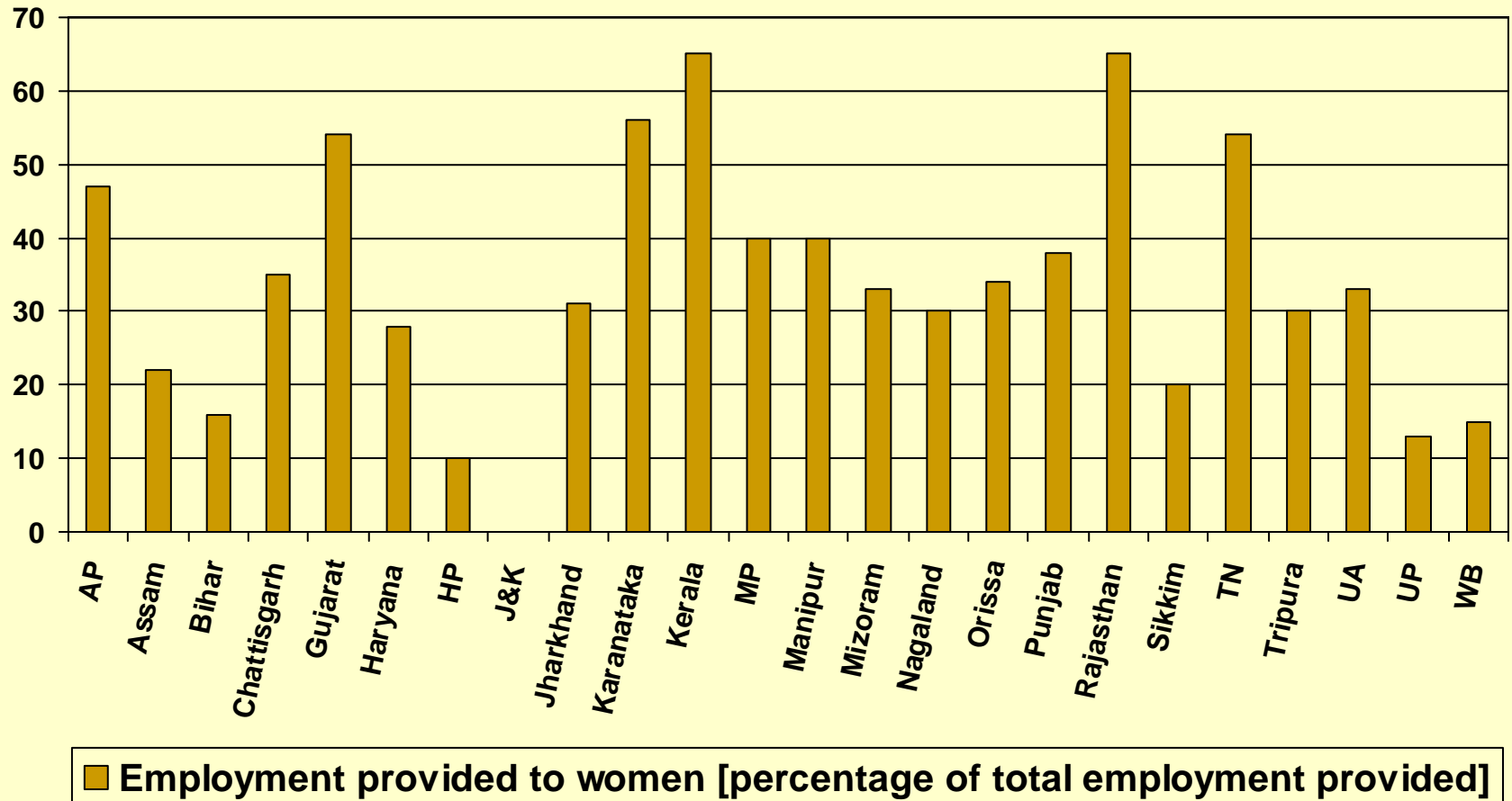
Percentage of demand for employment against BPL households



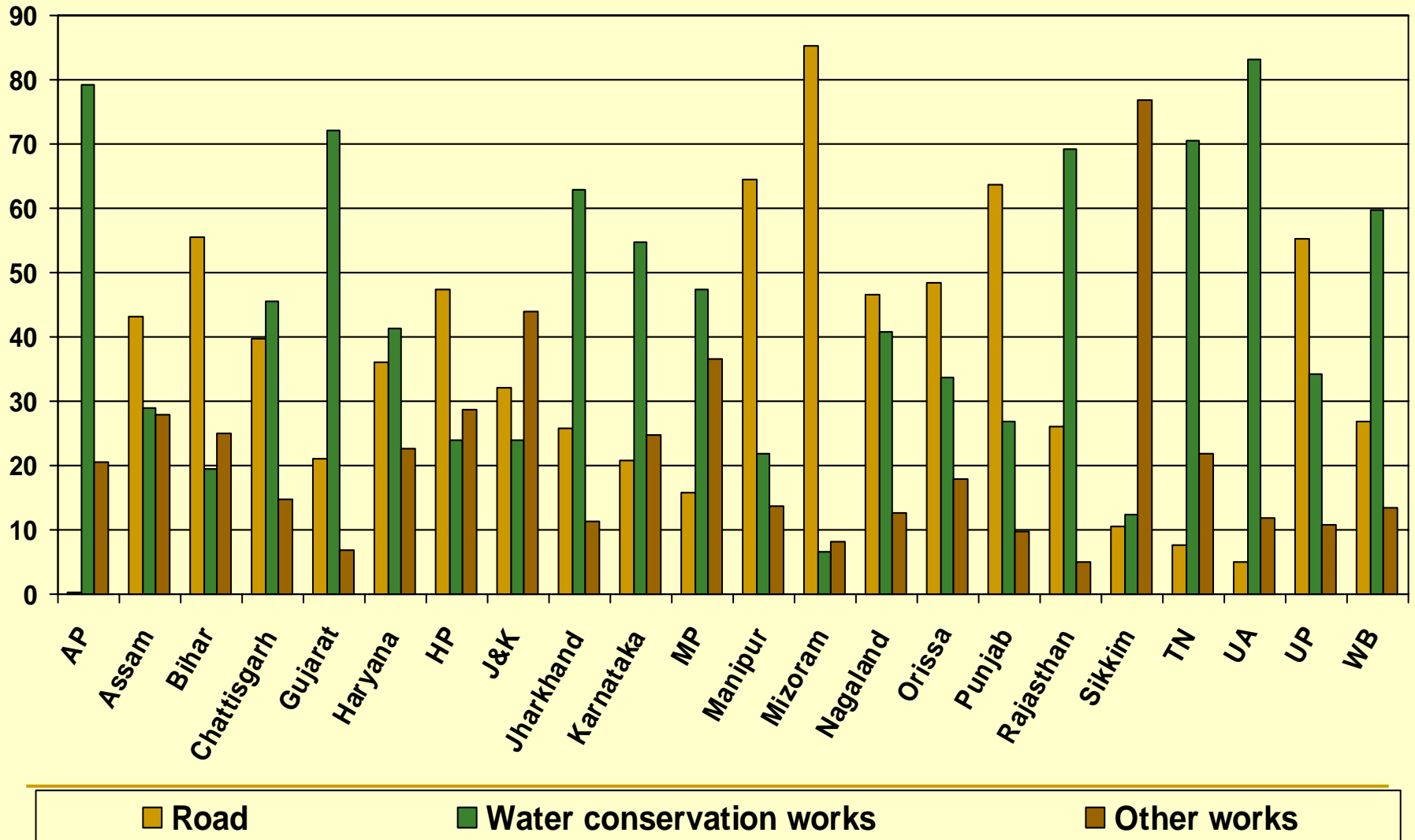
Average days of employment provided to a household



Employment provided to women



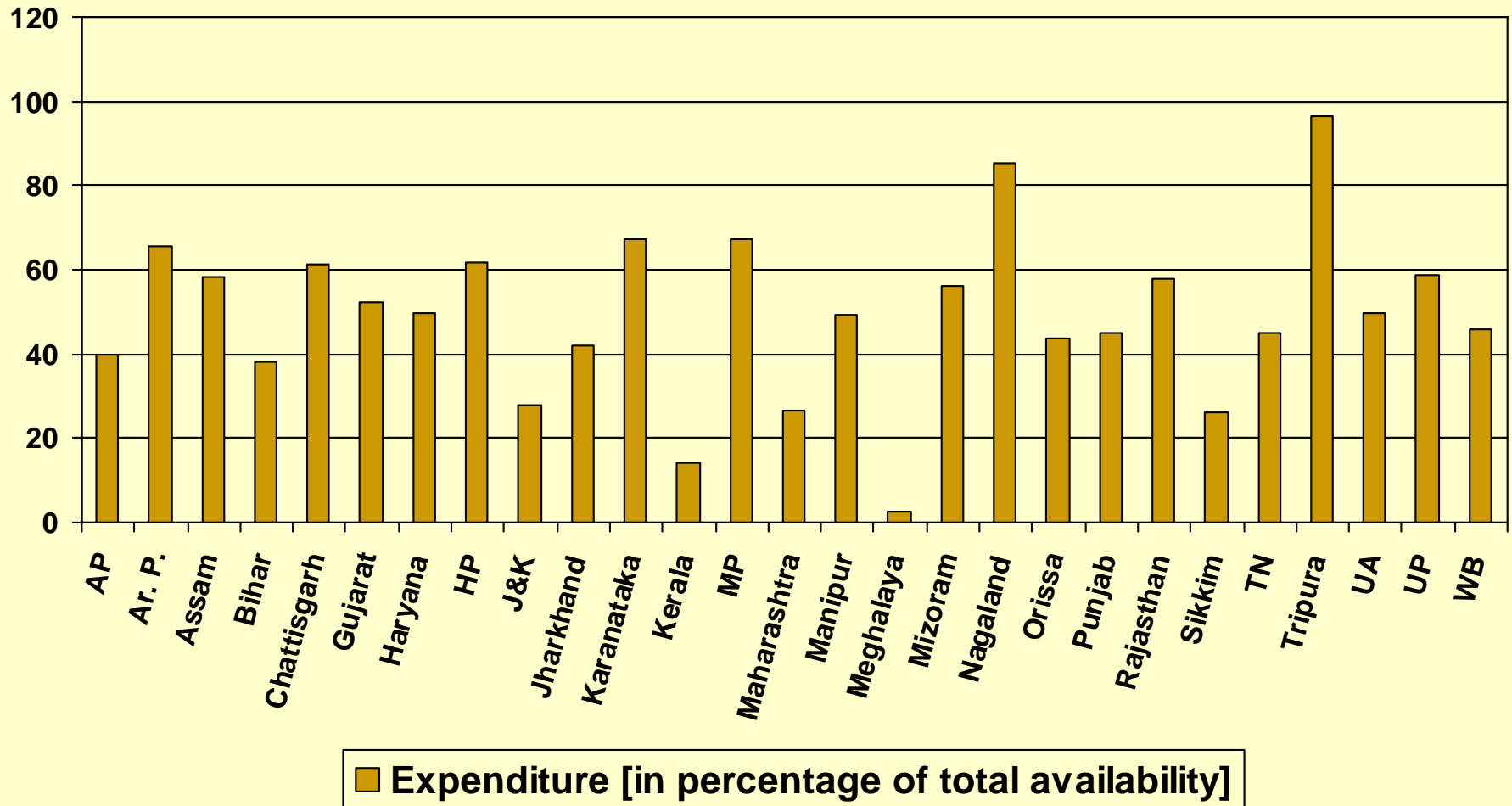
Nature of works taken up



RELEASE & EXPENDITURE UNDER NREGA

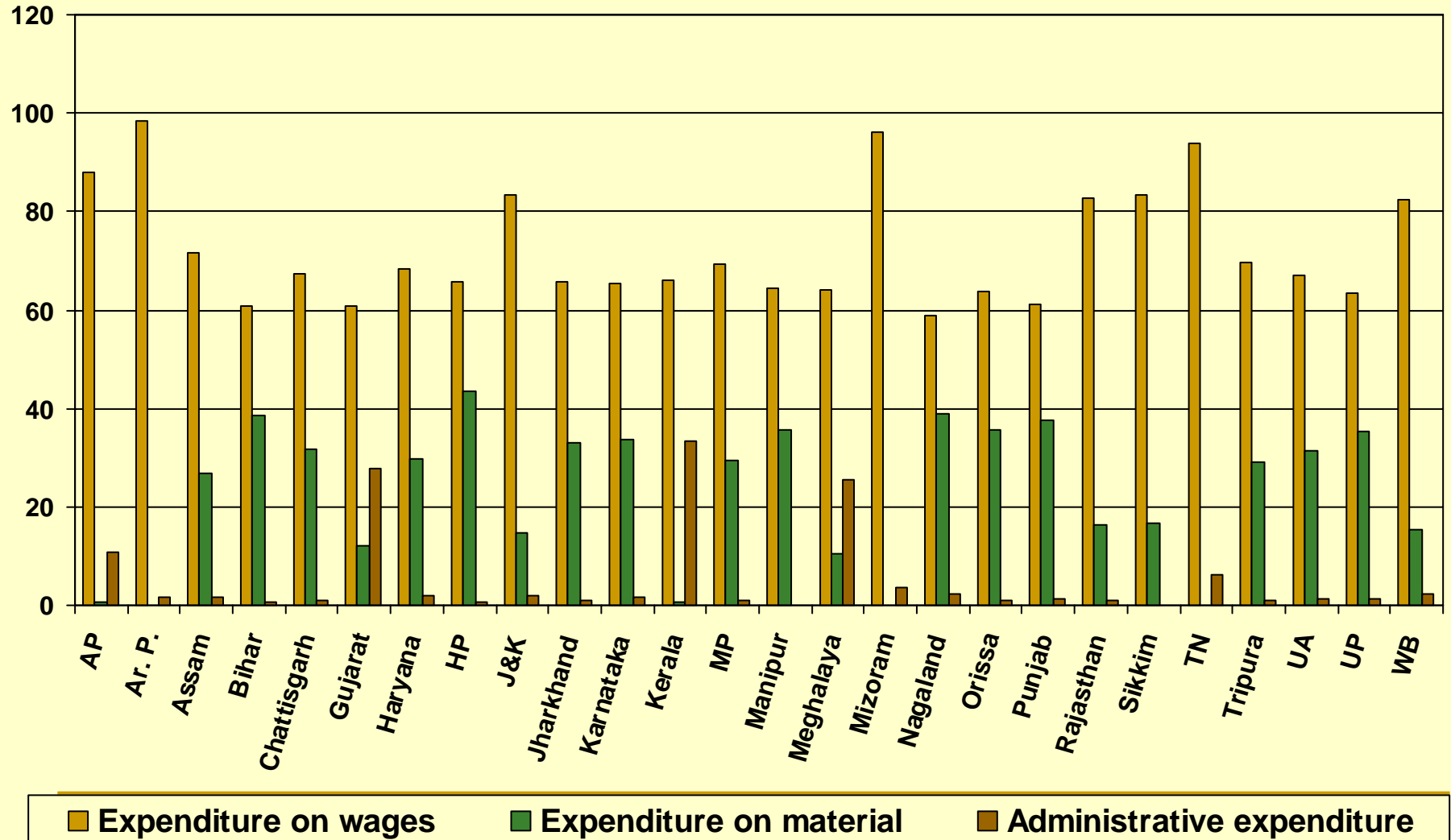
S.No.	State	No. of Districts	Funds released during 2006-07	Total available funds	Expenditure
1	2	3	4	5	6
1	ANDHRA PRADESH	13	86305.90	94818.84	37944.07
2	ARUNACHAL PRADESH	1	272.85	273.25	179.68
3	ASSAM	7	14103.63	55211.77	32130.55
4	BIHAR	23	46081.73	104391.86	39663.98
5	GUJARAT	6	4566.05	9299.49	4844.71
6	HARYANA	2	2220.73	3429.96	1707.28
7	HIMACHAL PRADESH	2	2432.83	3482.70	2153.96
8	JAMMU AND KASHMIR	3	3108.11	3836.68	1062.65
9	KARNATAKA	5	15318.92	22166.68	14908.68
10	KERALA	2	2179.51	3341.56	468.85
11	MADHYA PRADESH	18	172888.71	178437.70	120342.25
12	MAHARASHTRA	12	19235.64	41627.20	11130.38
13	MANIPUR	1	1252.89	1932.92	950.00
14	CHATTISGARH	11	50706.07	56516.75	34615.23
15	MEGHALAYA	2	2064.68	4516.28	121.28
16	MIZORAM	2	783.90	1559.04	876.01
17	NAGALAND	1	430.11	1492.04	1271.37
18	ORISSA	19	81677.83	86638.85	37852.06
19	PUNJAB	1	3079.14	3824.57	1727.12
20	RAJASTHAN	6	75512.22	77417.30	44912.15
21	SIKKIM	1	456.50	456.50	120.30
22	TAMIL NADU	6	9889.21	16055.66	7237.69
23	TRIPURA	1	1706.66	4302.30	4154.01
24	UTTAR PRADESH	22	47698.69	89179.49	52211.76
25	WEST BENGAL	10	27398.70	45867.30	21048.45
26	JHARKHAND	20	41798.40	64901.40	27198.28
27	UTTRANCHAL	3	2676.21	5080.63	2515.71
	Total		715845.82	980058.73	503348.45

Utilisation of funds

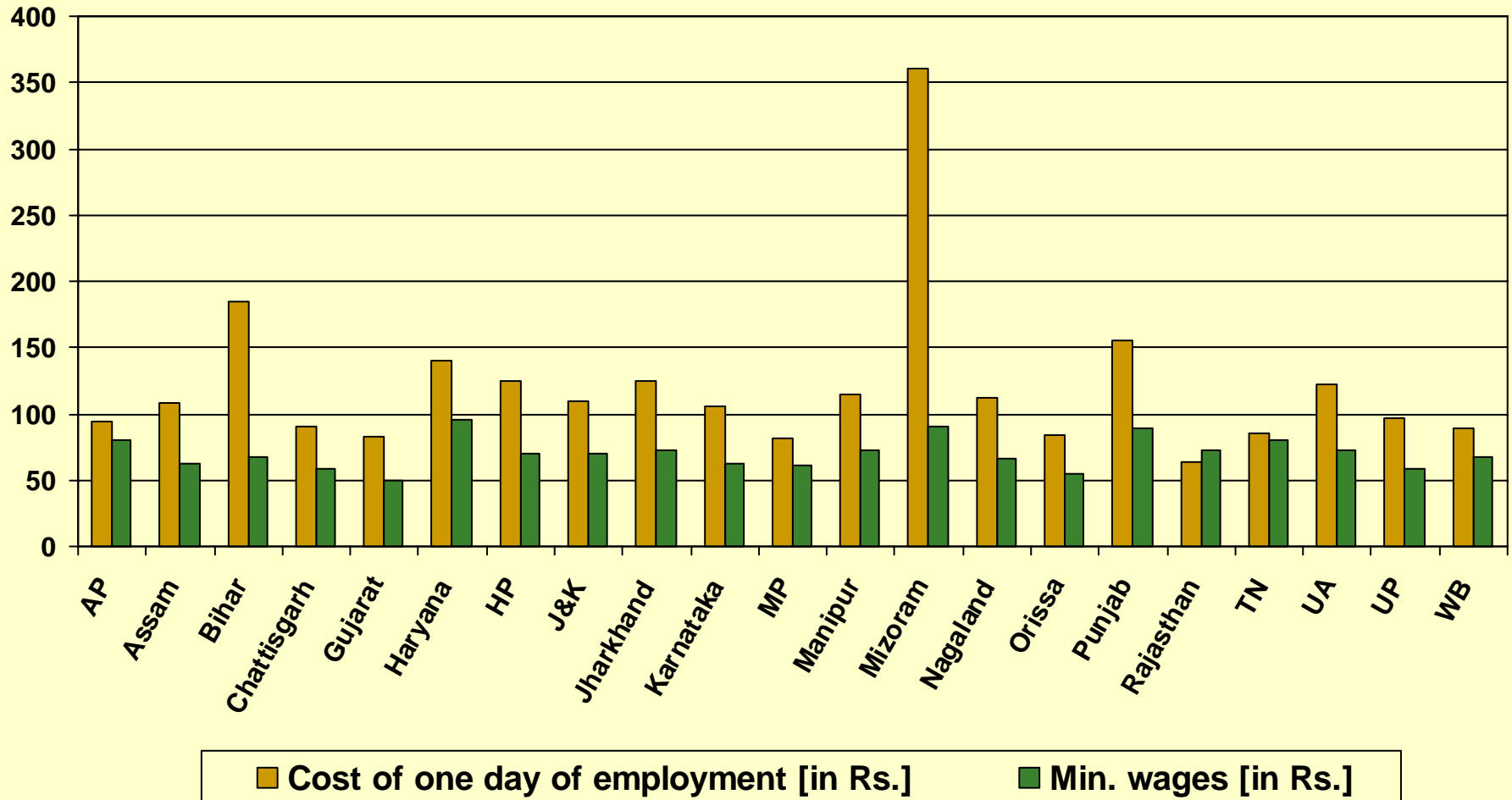


Average National Expenditure Rs. 51.36 lakhs

Components of expenditure [in percentage]



Cost of one day of employment



Implementing NREGA

Challenges

Situational

Specific to State/District Context

Historical

Legacy of Wage Employment programmes
&
Transition to NREGA

Structural

Pre-Requisites of a Rights Based Framework

and Solutions

Challenges Situational

Specific to State/District Context

Late Start
due to
Elections

Bihar, West Bengal, Assam, Kerala Tamil Nadu

Slow Pick up

UP, Bihar,

Precedent Barrier
MEGS

Maharashtra

Institutional Limitations
No PRIs

Jharkhand, Meghalaya

1. Challenges of Transition

Precedent wage employment programmes

Supply -Led

Works Focus

No dead lines of Time

Weak accountability systems

NREGA

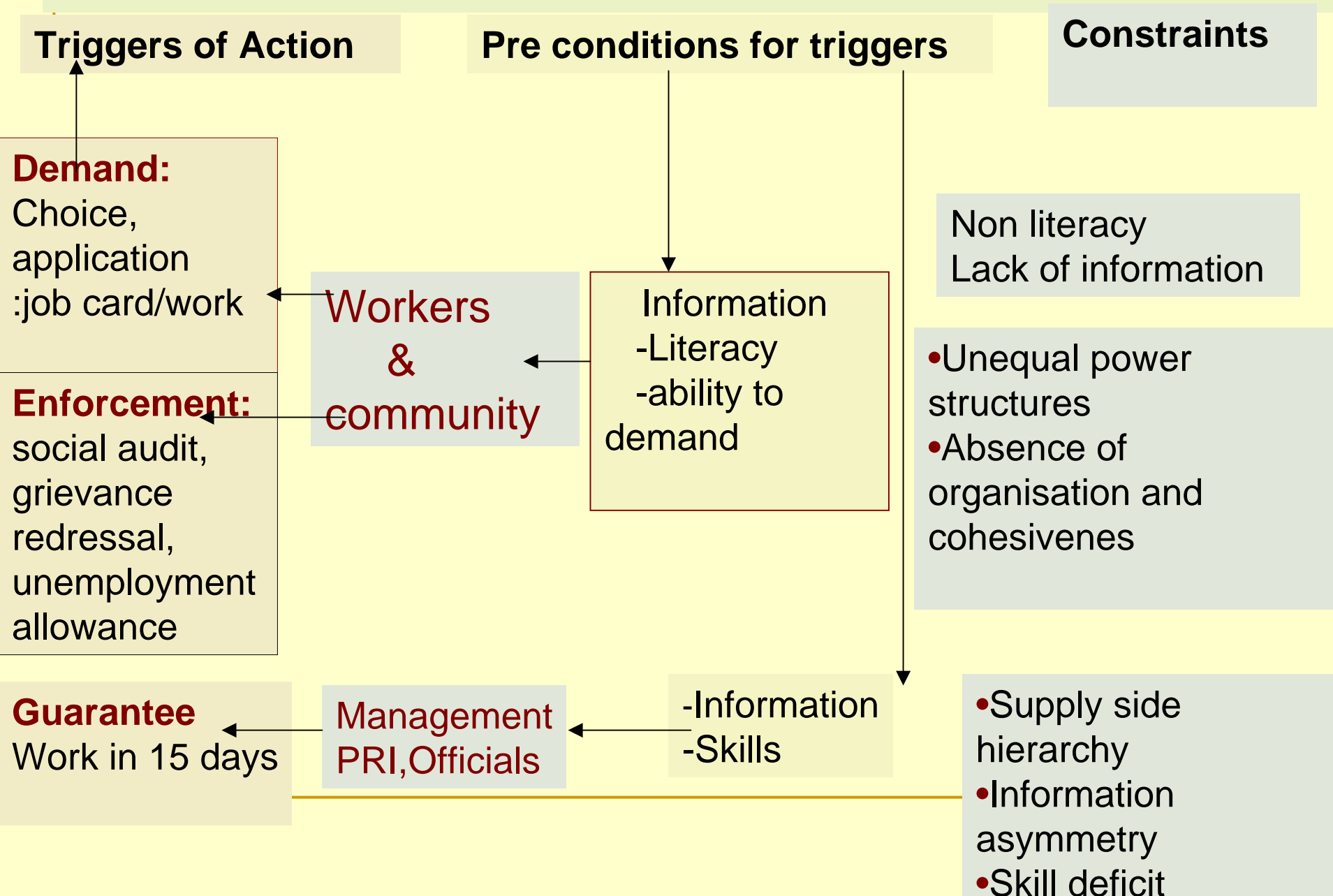
Demand -Based:

Employment Focus

Legal Time Limits: Work allocation, Measurement & Payment

- **Legal Accountability Instruments**
- Numbered Job Cards with full entries
- Written applications for employment
- Dated receipts for employment application
- Authenticated Muster rolls
- Records at GP/Block levels: Job Cards, Employment, Assets, Funds
- Social Audit & Grievance redressal

2. Challenges of a Rights -based Framework (Structural)



Solution: Build Capacity

Short to medium term

IEC

Stakeholders

Action taken

Action being taken

Community & work force

Awareness generation campaigns

Pamphlets, conventions, Village assemblies, audio-video spots, films, folk forms: street theatre, puppets

Intensify Village level IEC: Greater information entitlements among poor

Trainings.

Initial orientations in nearly all States

Strengthen Trainings: Pedagogy/Content Outreach/Frequency Resource Network

PRIs

PRIs: above a lakh
VMC
11476 Officials: 1803

Administrative
functionaries

Administrative
30859
Technical

Build Capacity

Management

Short term

Problems

Solution

Current Status

Inadequate
Overburdened
Staff

Add staff

Recruitment
in process.

Bihar, Jharkhand
need expediting

Delays/irregularities

- Job cards
- Works
- Measurement
- Payment
- Documentation

GP:

One administrative assistant
One technical assistant/ 10 GP

Block

A full time Programme Officer
An accounts, works
and computer assistant

Inadequate budget
share:2%

Increase to 6%

- More technical staff
- More training
- Computerised MIS
- Monitoring
- Help Line

EFC approved 5%
But EFC
reconsidered now to
4%

No funds for
Training, monitoring, MIS

Build Capacity

Planning

Formulation of Perspective Plans and Labour Budgets

- Guidelines disseminated
- Trainings done
- Prototype Works Manuals devd.

Management

MIS

- **Web-enabled MIS** under operationalisation
- Tracks expenditure to last rupee: Work wise, beneficiary wise
- Places data in public domain
- Local language support

Short to medium term

Monitoring

Monthly Progress Reports

100% verification of works:

All 200 districts inspected by NLMs -137 in March & July, 2006
Remaining in Feb, 2007

Special district appraisals
Independent studies

Minister/SRD regular review

Build Capacity

Accountability

Medium to long term

Social Audit

In process:
Rajasthan, AP

Voluntary Public Disclosure

Signboards

Civil Society Action

Enlisting civil society Organisations:

- **Community mobilisation**
- **Enforcement of Rights**

- **Peer learning** for other States

- Hands -on workshop:
- in AP.

- Scheduled for Rajasthan

- Resource Support: CSOs

Transparency Wall
Village level

Web site

Reports to
Gram Sabha

**Muster roll
Verification
Guidelines
Shared with
States**

Reading out of Muster rolls

Build Capacity

Empowering Workers

Medium to Long term

Mainly through Programme Convergence

Enhancing Security

Minimum wages
SORR revisions

Literacy

Link with
CE

Sustainable livelihood

Nursery development
and marketing
Khandwa MP

Organisation

Link with SHG
Being planned

Savings Accnts

Banks
Karnataka
Post Offices
AP
↓
2% Service charge

Raichur
(started)
Ranchi
(planned)
Advise all States

Jatropha Plantation
Chattisgarh,MP

Increased land productivity
Individual land:

Insurance

Janashri
Ranchi, Gumla

Evidence of reduction in distress migration

Thanks